## MINUTES OF MEETING State Board of Education September 13, 2007

The September meeting of the State Board of Education was held in the State Board Conference Room, Grimes State Office Building, Des Moines, Iowa. The following Board members were present: Gene Vincent, Rosie Hussey, Charlie Edwards, Sister Jude Fitzpatrick, Brian Gentry, Wayne Kobberdahl, Mary Jean Montgomery, Max Phillips, and Kameron Dodge. Director Judy Jeffrey and staff members Gail Sullivan, Carol Greta, Jeff Berger, Janice Friedel, Elaine Watkins-Miller, Roger Stirler, LauraBelle Sherman-Proehl, Penney Milburn, Lana Michelson, Lorri Cooper, Thomas Mayes, Susan Ward, Jan Kuhl, Arlie Willems, Carole Richardson, Su McCurdy, Jim Addy, Sharon Hawthorne, Tom Cooley and Beverlee Adams were also present. Others present were: Rachel Johnson, Chloe Coulter, Iowa Pride Network; Alan Young, Des Moines Education Association; Nick Preus, Luther College; Jane Moeller, Patricia Woodward-Young, Simpson College; Dr. Linda Fielding, University of Iowa and David Whaley, Iowa State University.

### STATE BOARD WORK SESSION

The State Board met at the Iowa Workforce Development Building, 430 Grand, Des Moines, Iowa to continue discussion on the State Board Strategic Plan, State Board Policy Development Agenda and Master Calendar and the Communication Plan. Jim Verlengia was present to facilitate the Strategic Plan session. Director Jeffrey and Gail Sullivan, Chief of Staff reviewed the Master Calendar and policy development plans of the Board. Due to time constraints, the Communication Plan was moved to the November meeting.

## JOINT MEETING – IOWA STATE BOARD OF EDUCATION AND IOWA WORKFORCE DEVELOPMENT BOARD

The Iowa State Board of Education and the Iowa Workforce Development Board met at the Iowa Workforce Development Office to discuss the following topics:

> Career Academies – Dave Bunting, Kirkwood Community College

- Laborshed/Vacancy Studies Paula Nissen, Iowa Workforce Development
- Conclusion Board Chairs and Department Directors

### **State Board Business Meeting**

President Vincent called the meeting to order at 1:20 p.m.

It was moved by Sister Jude Fitzpatrick and seconded by Mary Jean Montgomery to approve the September agenda as presented.

### COMMUNICATION

### **Public Comment**

Four individuals provided comments on the Chapter 79, Standards for Practitioner and Administrator Preparation Program rules.

### **Director Report**

Director Judy Jeffrey reported on the following items:

- --U.S. Supreme Court letter of guidance was distributed to school districts regarding the decision on intradistrict student assignment plans that use racial classifications as a tiebreaker. The Department would be working with districts on following this decision particularly with open enrollment and desegregation plans.
- --The 2007 NCLB-Blue Ribbon Schools will be announced by the Secretary of Education on September 17. Five Iowa schools should be identified.
- --The Department is working on producing regular pod casts on various issues. President Gene Vincent and the Director taped one on the State Board legislative agenda for Back to School Week.
- --Teacher Quality legislation was changed last session to include Teacher Quality Committees at the local level. Training was held in August-- 225 districts participated with 1,283 individuals in attendance.
- --The Office of the Governor hosted a Board/Commission Members' Orientation Session on October 2, 2007.

- --The School Budget Review Committee voted to recommend to the State Board that the Department of Education send an accreditation team to an identified district for an on-site fiscal review in conjunction with a Phase II accreditation visit. The district has over two years of a negative unspent balance.
- --Eleven additional school districts have been invited to receive funding under the Statewide Voluntary Preschool for 4-year-old program. It is estimated that an additional 512 students will be affected.
- --Cross-agency teams have been established to assist with planning and communication needs as part of the Department reorganization. The three teams are as follows: 1) Data Quality-Purpose: To coordinate for the agency the mechanisms by which data is collected and compiled for use by all data users; 2) PreK-16 Articulation—Purpose: To articulate specific student transitions, prek-16 curriculum, and agency initiatives that provide leadership and guidance to the field of practitioners; and 3) Program and Agency Improvement—Purpose: To provide specific steps within the agency that improve communication and lead to strategies for improvement of services to our customers, both internal and external.
- --Project Lead the Way (PLTW) is in the implementation process. The community college presidents have provided a lot of assistance in this process. The Department of Education and the Department of Economic Development are working together to write a proposal for use of these state appropriated funds. The Department would serve as the fiscal agent to distribute these funds to the community colleges. An effort to develop a high school agriculture science program modeled much like PLTW is being discussed with community college presidents.

### **CONSENT AGENDA**

### **Minutes**

The minutes of the July 26, 2007 and August 2, 2007 State Board of Education meetings were approved.

# Rules: Chapter 12, General Accreditation Standards (Termination and Notice of Intended Action)

Carol Greta, Legal Counsel, reviewed the termination and notice of intended action process for Chapter 12 recommended to the Board. She indicated that the majority of the amendments are driven by action taken during the past session of the lowa legislature. Items 2, 3, 5, and 6 were minor clean up amendments. The rules noticed for intended action by the State Board at its July 26, 2007 meeting omitted the graduation requirements appearing in Items 1 and 4.

Greta said that Item 8 implements the adoption of core content standards for all kindergarten through twelfth grade students in reading, math, and science as mandated in 2007 lowa Acts, Senate File 588, section 17. The legislation states that the core content standards shall be identical to those in lowa's standards and assessment system approved by the federal Department of Education. Legal Counsel Greta said that Item 9 implements the 2007 lowa Acts, House File 317, which amends lowa Code section 256.11, subsection 10, to authorize a phase II accreditation visit upon the recommendation of the school budget review committee for a school district that exceeds its authorized budget or carries a negative unspent balance for two or more consecutive years. Item 7 amends the title of the division of chapter 12 in which phase II visits are discussed to reflect that districts are accountable for more than student achievement.

Carol Greta recommended that the State Board terminate the rulemaking commenced in July in this chapter and approve the Chapter 12 rules as presented for notice of intended action.

**Motion:** It was moved by Sister Jude Fitzpatrick and seconded by Rosie Hussey to terminate the Chapter 12 rules that were noticed at the July 26, 2007 State Board meeting.

**Vote:** The motion carried unanimously.

**Motion:** It was moved by Wayne Kobberdahl and seconded by Charlie Edwards to approve the Chapter 12 rule amendments, "General Accreditation Standards", for notice of intended action as presented.

**Vote:** The motion carried unanimously.

Rules: Chapter 12, General Accreditation Standards (Notice)

Carol Greta, Legal Counsel and Janice Kuhl, PreK-12 Education Consultant, were present to discuss the proposed amendments created by the new law enacted this past session by the lowa legislature. Kuhl stated that Item 1 defines "school counseling program," Item 2 adopts standards for such programs (including employment of a qualified counselor), and Item 3 adds the employment requirements for a school nurse by school districts. Greta indicated these rules by statute do not impact accredited nonpublic schools.

**Motion:** It was moved by Mary Jean Montgomery and seconded by Wayne Kobberdahl to approve the proposed amendments to Chapter 12 for notice of intended action.

**Vote:** The motion carried unanimously.

# Rules: Chapter 16, "Statewide Voluntary Preschool Programs" (Adopt)

Penny Milburn, Consultant and Laurabelle Sherman-Proehl, Chief, Bureau of Early Childhood Services presented information on Chapter 16. Milburn indicated that House File 877, created a statewide voluntary preschool program in new Iowa Code chapter 256C. In May, 2007, the State Board adopted emergency rules to further define the preschool program requirements to determine whether a local program implemented by a school district qualifies for state funding under the legislation, to further define the requirements imposed upon school districts implementing such programs, and to implement statewide voluntary preschool programs as provided in legislation. Ms. Milburn stated that as a result of public comment, a few modifications had been made to the rule amendments.

**Motion:** It was moved by Rosie Hussey and seconded by Mary Jean Montgomery to approve the Chapter 16 rule amendments, Statewide Voluntary Preschool Programs, for adoption.

**Vote:** The motion carried unanimously.

## Rules: Chapter 41, "Special Education Rules" (Adopt)

Thomas Mayes, Legal Consultant, Special Education reviewed the proposed Chapter 41 rules. The requested action repeals chapter 41 and substitutes a new chapter 41. Mayes indicated the new format parallels the structure and numbering system of the federal special education regulations. Public comment was uniformly favorable to restructuring Chapter 41. Federal statute and regulatory changes require most of the substantive revisions in proposed Chapter 41,

including access to instructional materials, state monitoring and general supervision, early intervening services, and services to parentally placed private school students. Other significant changes include elimination of rules-based instructional delivery systems and specifying that provision of instructional services in homes and hospitals is the responsibility of the district of residence.

Mayes reviewed the results of the public hearing comments. He indicated that in addition to the changes based on comments, the Department made other clarifying changes. Thomas Mayes recommended that the proposed Chapter 41 rules be approved.

Following Board discussion of the Chapter 41 rules, the following action was taken:

**Motion:** It was moved by Mary Jean Montgomery and seconded by Wayne Kobberdahl that the proposed Chapter 41, "Special Education," rules be approved as recommended.

**Vote:** The motion carried unanimously.

## Chapter 79, "Standards for Practitioner and Administrator Preparation Programs" (Adopt)

Arlie Willems, Administrative Consultant, Bureau of Accreditation and Improvement Services, discussed the amendments developed to improve the process by which programs that prepare teachers of elementary and secondary students in Iowa are approved. She said that these amendments increase the accountability of the institutions that offer such programs and improve the standards by which the programs are judged. Willems said the public comments centered on the "human relations" course approved by the board of educational examiners. The proposed amendments do not require a human relations course. However, the new requirement enhances the accountability of providers of teacher preparation programs by requiring them to report to the agency how six specific and discrete elements listed in the new subrule 79.14(3) are addressed and in which courses they are addressed. Ms. Willems recommended that the proposed amendments to Chapter 79, "Standards for Practitioner and Administrator Preparation Programs" be approved.

Brian Gentry and Mary Jean Montgomery stated concerns regarding the amendments. Wayne Kobberdahl indicated he appreciated the comments directed to the Chapter 79 amendments. Sister Jude Fitzpatrick asked for clarification on 79.13(10)(e) if the definition of school district included accredited nonpublic schools to be sites for

student teaching. Carol Greta, legal counsel, indicated that accredited nonpublic schools were included in this definition of school district and the rules would be corrected to reflect this change.

**Motion:** It was moved by Sister Jude and seconded by Mary Jean Montgomery to approve the Chapter 79 rule amendments with the understanding that a clarification be made to 79.13(10(e) to note that accredited nonpublic schools are included in the definition of school district.

**Vote:** The motion carried unanimously.

### **Chapter 97 Rules – Supplementary Weighting (Notice)**

Roger Stirler, Chief, Office of Internal Administrative Services, reviewed the proposed amendments to Chapter 97. He indicated that recent legislation created new opportunities for school districts and area education agencies (AEAs) to request supplementary weighting. This legislation would allow whole grade sharing arrangements to be eligible for supplementary weighting for three years under certain circumstances and would allow them to be carried forward another three years. ICN video network classes will now be eligible for supplementary weighting, and the teacher providing the ICN class will receive a portion of the supplementary weighting funding. Stirler explained that operational function sharing will be eligible for supplementary weighting up to five vears with an annual 20% phase-out. AEAs, as well as schools districts. are eligible for supplementary weighting under this plan, and the potential sharing partners are expanded. The last opportunity to request supplementary weighting for a regional academy will be on the certified enrollment due October 15, 2007. He noted that a public hearing will be held on October 30, 2007 to receive written or verbal comments relating to the Chapter 97 proposed amendments.

After a brief discussion the following action was taken.

**Motion:** Mary Jean Montgomery moved and Brian Gentry seconded that the proposed amendments to the Chapter 97 rules, "Supplementary Weighting" be approved for notice of intended action.

**Vote:** The motion carried unanimously.

### **Area Education Agency Accreditation**

Tom Cooley, School Improvement Consultant and AEA Site Visit Team Co-leader and Sharon Hawthorne, Special Education Consultant and

AEA Site Visit Team Co-leader presented information for the Northwest and Grant Wood AEA accreditation requests. They indicated that the central purpose of the site visit was to help Area Education Agencies improve the quality and focus of their services. In turn, this would assist schools and school districts to improve learning for students. Iowa's AEAs are a critical part of the support structure for schools and ultimately for children. With so much at stake, maintaining high standards or quality in programs and services is a top priority.

Cooley and Hawthorne reviewed the strengths and weaknesses found in the site visits for Northwest AEA and Grant Wood AEA 10.

**Motion:** It was moved by Mary Jean Montgomery and seconded by Rosie Hussey to approve the recommendations for accreditation as submitted for Northwest Area Education Agency and Grant Wood Area Education Agency 10.

**Vote:** The motion carried unanimously.

## State Board Legislative Priorities for 2008

Jeff Berger, Legislative and Policy Liaison, discussed the State Board legislative priority platform for the upcoming legislative session. Berger indicated this platform is used to communicate funding and policy priorities to legislators, the general public and a variety of stakeholders. Board members reviewed and approved the platform.

**Motion:** Charlie Edwards moved and Wayne Kobberdahl seconded approval of the proposed legislative priorities for 2008.

**Vote:** The motion carried unanimously.

#### Offers for FY09

Roger Stirler, Chief, Office of Internal Administrative Services presented a summary of the draft offers. The following Offers were discussed: 1) Educator Quality; 2) Four-Year-Old Preschool Categorical First Year Funding Grants; 3) Early Childhood/Shared Visions; 4) State Aid to School Districts and Area Education Agencies; 5) Community College State General Aid and Community College Salaries; 6) Department of Education Functions and Duties; 7) State Support for Special Education Birth to 3 years of age; 8) State Aid to Nonpublic Schools; 9) Child Nutrition; 10) Iowa Jobs for America's Graduates (IJAG); 11) Vocational Education Secondary-Federal Match; 12) Before and After School Grants; 13) Empowerment; 14) Senior Year Plus; 15) Project Lead the

Way; 16) Core Curriculum; 17) ICN Part III Leases; and 18) Community College Infrastructure.

Board members and staff discussed these offers. Stirler noted that due to statute, the offers must be submitted to the Governor's Office and the Department of Management no later than October 1.

### **Board Reports**

Mary Jean Montgomery provided an update on the Wallace Foundation Leadership/Partnership group. She also attended the School Administrators of Iowa (SAI) and Iowa Public Television meetings in August. Montgomery reported that Iowa Public Television Board had worked on their offers for the FY08 year and she felt they were very consistent with the Department of Education in terms of funding. Ms. Montgomery also indicated that she was a Board member of the Iowa Lakeside Laboratory and they were hosting a special guest, Jane Goodall, for one day. Nine school districts are asked to choose gifted science students to participate in a small group setting with Dr. Goodall and the Lakeside Laboratory will also host an invited community group in the afternoon. Mary Jean invited any Board member to also participate in this event.

Wayne Kobberdahl announced that the Google Corporation was going to come to Council Bluffs. The initial investment was 600 million dollars—an economic development boost for Council Bluffs. Kobberdahl felt this would be a great asset to schools and the community college. He also reported that an Omaha, Nebraska developer had made a \$100 million dollar land contribution to lowa Western Community College.

Sister Jude Fitzpatrick reported on the creation of the Coordinating Council for the Education of Hearing Impaired Deaf Children. The first meeting will be in October. Fitzpatrick also provided an update on the Coordinating Council for Vision Services. She felt that substantial changes had been made such as: services for all residential students at Iowa Braille are consolidated in one building; 2) AmeriCorps interested in using remainder of the building campus; and 3) collaborative work done between ISD and Iowa Braille addressing needs of visually impaired students, it has been an advantage and gives geographic balance to resources that may be made available throughout the state. Sister Jude also indicated that by next year a statewide single agency may handle the hiring for all of the teachers of the visually impaired and orientation mobility specialists, thus eliminating the geographic limitations of AEA's to provide those services. She felt a lot of the

positive steps were a credit to the leadership of Jeananne Schultze, Interim Director of the Iowa Braille and Sightsaving School.

Kameron Dodge reported he met with the Ankeny student think tank (student advisory group) and said he planned to visit several lowa schools to get their perception on how things are going in education. The major discussion with the Ankeny students was bullying and the things that happen in student sections at football games, etc. and how they were dealing with these issues. Dodge indicated that they were inviting a speaker to address this subject.

President Gene Vincent said he was appreciative of how Kameron Dodge represented the State Board. Additional Board members echoed this appreciation.

## Charlie Edwards - No report

Rosie Hussey said she had been invited for the 2<sup>nd</sup> year and accepted the opportunity to speak to the Mason City teachers on the first day of school. Keith Sersland, Superintendent, Mason City Community Schools had also invited her to participate in a legislative forum with area superintendents. She felt this meeting was very informational and an opportunity to visit one-on-one with local legislators on education priorities. They had questions on standards and early childhood education. Hussey stated she would be attending the Iowa Association of School Boards Research Symposium regarding school board policy on September 14.

Brian Gentry indicated he had attended the Iowa Board of Civic Education dealing with the promotion of civic education across the state of Iowa. The concept is to develop a survey tool to access how well students and adults test on basic civics-related content. This was in collaboration with the Auditor's Office to develop a set of questions that were used in the Auditor's booth at the Iowa State Fair. Approximately 100 persons participated and the scores will be posted on the Auditor's website. Gentry indicated he would share the results of this survey with the Board when the numbers were available.

Gene Vincent reported he had participated and was an ex officio member of the Research and Development Group for PK-12 Education. The group meets every month and a report will be made in January.

President Vincent handed out the proposed topics for the November Board meeting.

President Vincent adjourned the meeting.

Gene E. Vincent	Judy A. Jeffrey, Director and
President	Executive Officer